# Alberta Gaming Commission

90-02777/

Alberta
GAMING COMMISSION

Chairman
5th Floor South, John E. Brownlee Building, 10365 - 97 Street, Edmonton, Alberta, Canada T5J 3W7 403/427-9796

The Honourable Ken Rostad, Q.C.
Attorney General of Alberta
423 Legislature Building
Edmonton, Alberta
T5K 2B6

Dear Mr. Rostad:

I am pleased to present the Alberta Gaming Commission's Annual Review for the year ending December 31, 1988.

Respectfully yours,

K.C. Joshee

Krishan C. Joshee, C.M.
Chairman

# The Role of the Commission

The Alberta Gaming Commission is the provincial authority for licencing charitable and religious organizations to conduct and manage bingos, casinos, raffles and pull-ticket sales. The Commission was established in 1981, pursuant to Order in Council, in accordance with Section 207 of the Criminal Code (see Appendix A).

The Commission is charged with the responsibility to:

1. conduct licencing in a fair and equitable manner and, through its established hearing process, resolve all issues related to a licence application or an organization's compliance with terms and conditions of licence (see Appendix B);
2. provide the public with information concerning licencing, conduct and management of gaming events; and
3. review policies related to licencing, conduct and management of gaming events.

Independent of the Commission is the Gaming Control Branch of the Department of the Attorney General which is charged with the responsibility to:

1. review licence applications, making recommendations to the Commission regarding licencing;
2. provide technical and professional gaming advice to the Commission; and
3. audit the required financial reports and enforce terms and conditions of licence and related Criminal Code provisions.

# 1988 Commission Members

Krishan C. Joshee, C.M.
CHAIRMAN

Jo Anne Murray
CALGARY

Rod Dormer
DRUMHELLER

Robert J. Giesbrecht
LETHBRIDGE

Eric F. Jerrard
GRANDE PRAIRIE

Larry W. Yuzda
CALGARY

IN MEMORIAM
Ron G. Steele
STONY PLAIN
1945 - 1988

# Review of 1988

During 1988, the Commission received approximately 7300 applications for licence. Following the application review process, 7021 licences were issued. Total gross gaming revenue was $474.9 million, an increase of 8.7 per cent over 1987. After payment of prizes and expenses, Alberta's charitable and religious organizations retained $75.9 million, an increase of 5.3 per cent over 1987, for support of their various community activities.

## Commission Changes

The Commission was saddened by the sudden death of Mr. Ron Steele, one of the original Commission members. Mr. Steele's sound judgement and knowledge of community activities were of great benefit in formulating and implementing policies that affected all volunteer groups across the Province.

Mr. Rod Dormer resigned from the Commission due to pressure of his business commitments. The advice he provided during his two years service will be missed by the Commission.

## Commission Hearings

The Commission conducted 22 days of public hearings, including 10 days each in Edmonton and Calgary, one day in Lethbridge and one day split between Camrose and Fort Saskatchewan. In total, the Commission heard 129 individual cases concerning a variety of issues (Appendix C), a sample of which is contained in the "Selected Commission Cases" section.

## Bingos

In 1988, 2452 bingo licences were issued, an increase of 2.3 per cent over 1987. Total gross revenue was $226.4 million, an increase of 14.1 per cent; net profit was $32.0 million, an increase of 10.3 per cent.

Seven new bingo associations commenced operations in 1988, three in Edmonton, and one each in Lethbridge, St. Albert, Grand Centre and Fort Saskatchewan. This compares to nine new associations in 1987 and 15 in 1986. Three bingo associations ceased operations, one each in Edmonton, Red Deer and Beaverlodge, leaving 56 bingo associations operating at year end.

In 1988, meetings were held in Edmonton and Calgary to discuss revised terms and conditions of licence with the volunteer executive of bingo associations. This included discussion of a comprehensive set of audit guidelines prepared in consultation with the professional accounting bodies. As a result of these meetings, and additional written submissions from the volunteers, terms and conditions were revised, taking effect January 1, 1989.

The Commission expressed concerns to licenced groups regarding the decrease in bingo profitability, as net profit had declined from 23.2 per cent of sales in 1979 to 14.6 per cent in 1987. In the Commission's view, the main reason was the increase in prizes paid, which rose from 67.8 per cent of sales in 1979 to 73.2 per cent in 1987. A Commission guideline is that prizes should be approximately 65 per cent of sales. At meetings with volunteers, they expressed general consensus that the prize payout structure should be reduced. As a result, the Commission announced, effective January 1, 1989, payouts on games with extra card sales, e.g. bonanzas and early bird games, would be a maximum of 65 per cent of sales.

## Casinos

In 1988, 690 licences were issued, an increase of 12.9 per cent over 1987. Total gross revenue increased to $126.2 million, an increase of 10.6 per cent; net profit was $13.4 million, an increase of 0.2 per cent.

The Commission finalized its review of a number of proposals to change casino policy in Edmonton and Calgary, including public hearings in Edmonton in December 1986 and Calgary in March 1987. The Commission felt that the central issue facing the majority of community groups was the length of time each had to wait for a casino. In Edmonton, approximate waiting time for a casino was 30 months, while in Calgary it was approximately 24 months. The Commission recommended that more charitable and religious groups be licenced each week, with casino dates continuing to be assigned on a fair and equitable basis.

On May 17, 1988, the then Attorney General, the Honourable James. D. Horsman, Q.C., announced changes to the casino policy, including an increase from four groups to eight licenced each week. Changes were also made to the blackjack betting limits. Effective November 2, 1988 in Calgary and Edmonton two groups were licenced for casinos on Monday-Tuesday, three on Wednesday-Thursday and three on Friday-Saturday. Waiting lists were cut in half, with groups in Edmonton now waiting 15 months, while groups in Calgary wait 12 months. This change also meant a decrease in the net profitability of casinos, with a two-day casino averaging just under $12,000 in Calgary, and just over $19,000 in Edmonton.

## Pull-Tickets

In 1988, 906 licences were issued, an increase of 7.9 per cent over the previous year. Total gross revenue was $96.8 million, a decrease of 5.0 per cent; net profit was $19.7 million, a decrease of 5.4 per cent.

This was the second consecutive year pull-ticket sales decreased. The majority of tickets are sold in conjunction with liquor licenced premises, and a number of groups attributed the decrease to a reduction in consumption of alcohol. Other reasons mentioned were competition from other forms of gaming, e.g. scratch and win lottery tickets, and the shift of bingo players to larger bingo association halls.

The Gaming Control Branch conducted a comprehensive review of all tickets sold in the Province to ensure they all met the ticket standards that came into effect January 1, 1988. This review resulted in some tickets being removed from the market.

## Raffles

In 1988, 2973 licences were issued, a decrease of 5.4 per cent from 1987. Total gross revenue was $25.5 million, an increase of 12.8 per cent; and net profit was $10.7 million, an increase of 21.6 per cent.

For the fourth consecutive year, the number of raffle licences issued decreased. The average raffle grew from $5221 in tickets sold in 1985 to $8581 in tickets sold in 1988. This reflected the growth in the number of large dollar value raffles, e.g. car and house raffles. As well, tickets on small raffles are difficult to sell and fewer groups were willing to invest the hours necessary for a relatively small dollar return.

## Licence Fees

The intent of licence fees is to recover the costs of monitoring licenced gaming events. By 1988, fees charged were not sufficient to cover the operating costs of the Gaming Commission and the Gaming Control Branch. Up until 1980, fees were charged for all gaming events. In that year fees for bingos and raffles were dropped as at that time they were relatively small gaming activities. During the 1980's, both events grew extensively. For example, bingo increased sixfold, while raffles in excess of $100,000 in ticket sales became commonplace. In reviewing the fee structure, the Commission felt, to be equitable, all groups operating large gaming events should pay a licence fee, not just those operating casinos or selling pull-tickets.

As a result, effective November 1, 1988, a revised licence fee structure was introduced. Fees for charitable casinos increased to $15.00 per game, per day from $10.00, while pull-ticket fees increased to 1.5 per cent of gross sales from 1.0 per cent. For bingos conducted by bingo association members, or those grossing in excess of $100,000 per year, a fee of $30.00 per event was introduced. Raffles with gross ticket sales in excess of $10,000 now pay a fee of 1.5 per cent of ticket value. Organizations operating small bingos (less than $100,000 gross per year outside a bingo association) or smaller raffles (less than $10,000 in ticket sales) are exempt from paying licence fees. Appendix B details the licence fee structure.

# Selected Commission Cases

## ISSUE: Lifting of Suspension

**Case: 88-12**

**Background:**
In late 1987, a sports group's bingo licence was suspended as the Commission had doubts that they were actively involved in the delivery of charitable programs to the community. The role volunteers played in control and direction of the group appeared to be limited. At a second hearing early in 1988, the Commission considered the specifics of their operation to determine if there was a broad-based volunteer membership in place which effectively controlled their activities.

**Decision:**
The club was not initially licenced to conduct bingo. To be considered eligible for a gaming licence, an organization must consist of volunteer members, from which an executive is chosen. The organization should be structured in such a manner that it is the broad-based volunteer membership that effectively controls the organization's activities in establishing and maintaining its charitable objectives. Following a review of revised bylaws presented at the hearing, it appeared that the voting membership was limited. While custodial parents or guardians were associate members, the bylaws prevented them from voting at any type of meeting or holding office.

Some months after the hearing, the group was able to demonstrate they had revised their structure to provide for a broad-based volunteer membership. Consequently, they were again licenced for bingo, with restrictions placed on expenditure of gaming proceeds.

## ISSUE: Charitable Status

**Case: 88-18**

**Background:**
A foundation was incorporated in September 1987 for the sole purpose of organizing and conducting a set of "Olympic Style" games in Edmonton, during the summer of 1990. A total of 53 different sports were included and approximately 5000 participants, most of whom would be police officers, were expected to attend.

**Decision:**
The foundation was ruled to be a charitable organization and so eligible for licence. Its primary purpose was to organize and operate a number of structured, competitive amateur athletic activities. The operation of such activities, open to a large number of competitors, was a public benefit.

Proceeds could only be used to offset the cost of competitive activities, in particular venue and officials costs. They could not be used for social activities, promotion, administration, transportation or marketing.

The foundation was also required to amend their bylaws to ensure that, upon dissolution, any surplus was used for charitable purposes.

## ISSUE: Radio Bingo

**Case: 88-21**

**Background:**
A major cultural association in Calgary applied to conduct a half hour radio bingo each evening of the week except Sunday. Their proposal was similar in concept to a broadcast bingo proposal denied licence in 1987 (see case 87-63 in the Commission's 1987 Annual Review). The major change was that one charitable organization would be conducting the bingo, rather than a private firm operating bingo on behalf of a number of charitable organizations.

**Decision:**
Approval in principle was given to operate radio bingo six days a week. The association had to provide the Gaming Control Branch with detailed plans for the operation of the bingo, including:
- card inventory control procedures;
- distribution of cards and collection of cash;
- copies of any draft agreements/contracts; and
- job descriptions and duties of all volunteers, host/caller and any other paid staff.

Once the detailed plans were reviewed and found satisfactory, a licence to conduct bingo was issued, commencing October 1988.

As the association was a Calgary-based group, it was restricted to selling cards through outlets located in Calgary. Charitable organizations outside Calgary may distribute cards in their community.

## ISSUE: Use of Proceeds

**Case: 88-39**

**Background:**
A marching band applied to use gaming proceeds to help pay expenses of a 19 day tour to Great Britain in July 1988.

**Decision:**
The band was not approved to use gaming proceeds to fund the trip. Gaming proceeds can only be used for out of province travel that relates directly to an organization's charitable objective, with the intention of facilitating the development of that objective within the province, and be either:

1. An essential part of the organization's normal on-going activities; or
2. An extraordinary opportunity gained as a result of qualifying to advance to a superior level of competitive activity, sanctioned by the appropriate governing body.

The trip to Great Britain appeared to be in the nature of a tour. While the band would perform, these performances were not of a superior level of competitive activity. It was not demonstrated the trip was an essential part of developing young musicians in Alberta.

## ISSUE: Rental Payments – Bingo Association

**Case: 88-52**

**Background:**
Members of a bingo association in Edmonton incorporated a new entity under the Canada Corporations Act. The purpose of this new enterprise was to act as landlord for the association and to operate the concession. Members of the bingo association would pay rent to the new enterprise, which in turn would make any lease or rental payments to the building owner. Any net profit resulting would be distributed back to member organizations. The Commission was concerned that rent charged an individual organization could be inflated, with excess profits distributed back to their general accounts. This could allow groups to contravene the Commission's guidelines on use of proceeds.

**Decision:**
The association and the new enterprise were considered to be related organizations. There was a lack of an "arms-length relationship" between the two, as membership in each organization was composed of the same charitable and religious groups. The association could pay rent to the new enterprise, provided:

- rent charged was based upon cost recovery for the facility;
- any facility operating surplus generated by the new enterprise was returned to the association for distribution to its members in accordance with its bylaws;
- the association provided, along with its annual audited financial statement, an annual audited financial statement for the new enterprise. Both financial statements would have to be prepared in accordance with the Commission's guidelines on the required audit for bingo associations; and
- the new enterprise could not use any non-gaming revenue in a manner which was inconsistent with principles established in terms and conditions of licence for members of bingo associations.

## ISSUE: Charitable Status

**Case: 88-72**

**Background**
A Chamber of Commerce, incorporated under the Societies Act in 1987, was formed to strengthen and enhance local business by promoting a positive business climate and to contribute to the betterment of the quality of life in the community.

**Decision:**
The chamber was ruled not to be a charitable organization and so not eligible for licence. While organized under the Societies Act, their purpose was consistent with those of other chambers incorporated under the Board of Trade Act, which defines membership as individuals or entities "directly or indirectly engaged or interested in trade, commerce, or the economic and social welfare of the community". The majority of programs or activities of the chamber, while operated on a not-for-profit basis did not provide a charitable service to the community; rather they were intended to promote the trade, commerce and economic welfare of the community. Any charitable services offered to the community were secondary in nature.

## ISSUE: Use of Proceeds

**Case: 88-75**

**Background:**
The Alberta district of an international service club requested the Commission allow their member groups to use a maximum of 15 per cent of net gaming proceeds for the following types of expenditures relating to their community service activities:

- club dues and bulletins,
- administrative activities,
- meeting hall costs,
- membership expansion and education,
- business conferences, and
- public relations.

These activities had been considered an administrative activity of the clubs, not a charitable or religious activity. As a result, gaming proceeds could not be used for this purpose.

**Decision:**
Certain expenses identified in their proposal could be considered indirect costs of being a community service organization. Some of these expenses were considered necessary for an individual club to provide a charitable program to the community. As such, the following could be paid from gaming proceeds:

- costs incurred for telephone, stationery, postage and associated costs for communicating community service programs to the public;
- costs of bulletins, rosters, new members kits or newsletters intended to communicate information on community service;
- expenses related to travel and subsistence for meetings or conferences involving specific charitable objectives supported by the organization; and
- space rental for regular membership meetings and storage (any such costs could include food or beverages and must be for actual costs incurred. This arrangement could not be used to reimburse members for use of space within a residence or business).

## ISSUE: Charitable Status

**Case: 88-79**

**Background:**
Over a period of years, an amateur athletic association, operating junior level programs (ages 18 to 21), had been licenced for gaming events. In early 1988, following receipt of a number of complaints about membership requirements, the Gaming Control Branch conducted an investigation into

the structure of the association. This investigation disclosed the association had revised its bylaws but had failed to register them with Consumer and Corporate Affairs. As they were again revising their bylaws, time was given to complete this process. The new bylaws, which were filed with Consumer and Corporate Affairs in May 1988, provided four different approval procedures for regular or voting members, as well as making provision for proxy votes. The approval process was in the hands of directors only, with no involvement from the general membership.

**Decision:**
Following a hearing, the Commission ruled that the membership approval process did not meet the criteria that a charitable organization have a broad-based volunteer membership to control its activities. Further, they indicated use of proxies by an incorporated society was not an appropriate method of conducting general meetings.

As a review of past licences indicated that all gaming proceeds had been spent in accordance with Commission guidelines, existing licences of the association were allowed to continue. However, no new licences would be issued until the membership approval process was revised.

In a further revision to its bylaws, the association provided one criteria of approval for membership, as well as involvement of general membership in the review process. The use of proxies was restricted to special resolutions. The Commission felt this membership approval process met the criteria for a broad-based volunteer membership and the association has since been issued new gaming licences.

## ISSUE: Lease Agreement – Bingo Association

**Case: 88-80**

**Background:**
Fourteen of the 22 members of an Edmonton bingo association formed a co-ownership group using a numbered company. Ownership interest was related to the amount of non-gaming revenue invested by each group. The co-ownership group leased the bingo hall from a bank and in turn leased it to the bingo association. The co-ownership group, which owned the bingo equipment and operated the concession, had been formed when the previous landlord's lease on the hall expired. All member groups had an option to participate in the co-ownership group; eight chose not to.

**Decision:**
Member groups of the bingo association continued to be licenced on condition that the co-ownership group:

1. provide a complete financial statement for review;
2. not subsidize operation of the concession (including any capital improvements) from bingo rent. (A separate financial accounting of the concession was to be maintained and provided as part of the above statement); and
3. deposit any bingo rental surplus in individual members' bingo accounts once their initial investment was recovered.

## ISSUE: Suitable Locations – Sale of Pull-Tickets

**Case: 88-82**

**Background:**
An extended care centre administering a 75 bed nursing home and a 75 bed auxiliary hospital applied to sell pull-tickets daily in their tuck shop.

**Decision:**
The Commission ruled that they would licence the volunteer auxiliary to the centre to conduct pull-ticket sales. The centre, a publicly funded institution, was not considered to be a charitable organization.

Organizations will be licenced to sell pull-tickets only on their own premises and in the specific area of the premises identified in the application as approved. Sales must only be conducted during events or activities operated by the licencee. The premises must be the facility from which the organization regularly conducts its charitable/religious activities or delivers its services to the community.

The tuck shop, operated by volunteers as a service to the residents of the centre, was located on the premises from which the charitable service was delivered to the community. While the tuck shop was accessible to the general public, its hours of operation were such that the general public would rarely be in the facility. If the hours were to change to a time when there was considerable use by the general public, the Commission may reconsider this decision.

## ISSUE: Bingo Association – Number of Locations

**Case: 88-83**

**Background**
An Edmonton bingo association with 24 members requested to operate in two different halls. Each hall would have different programs and landlords and would share paid staff.

**Decision:**
The association could coordinate bingo on behalf of its member groups in one hall only. If they wished to conduct bingo in a second hall, a separate bingo association would have to exist. The purpose of requiring the formation of a bingo association is to provide a mechanism by which charitable or religious organizations can coordinate bingo related activities in a specific hall. Operational problems are unique for each hall, and the bingo association was felt to be the best vehicle to resolve those problems.

The proposal to operate in two halls with different landlords and programs could result in different operational problems. Before approving such a change, the Commission wished to review policy implications. The Commission was also concerned about the impact on member groups of being forced to operate in two different halls.

## ISSUE: Bingo Debt Repayment

**Case: 88-92**

**Background:**
A performing arts group had been licenced to conduct bingo as a member group of a bingo association. They left the association and cancelled their bingo licence as they were losing money. At the time they left, they owed the association over $5000 for common operational expenses, e.g. staff wages, paper costs.

They had since applied to conduct bingo as a member of a second bingo association, and to defray the outstanding debt using other gaming revenue.

**Decision:**
The group was given a six month temporary licence to conduct bingo on the condition that the group:

- demonstrate they could effectively conduct and manage their individual bingo events; and
- develop a plan to repay the debt to the first bingo association. (Any repayment plan could not include gaming proceeds.)

The Gaming Control Branch would closely monitor their activities to ensure they were conforming to the requirements of terms and conditions of licence.

## ISSUE: Location of Bingo

**Case: 88-101**

**Background:**
Two organizations located in the County of Leduc were licenced to conduct bingo as members of a bingo association in the City of Leduc. As of January 1, 1989, a new Municipal District would be formed, including the community in which the two organizations were located. Under existing policy, the two groups would no longer be eligible to conduct bingo in the City of Leduc.

**Decision:**
The two organizations could continue to be licenced for bingo as members of the present bingo association in Leduc. At the time the two organizations were first licenced, they were eligible to conduct bingo in Leduc as members of the bingo association. The decision to establish the new Municipal District was outside their control and it was not fair to now exclude them from membership in the bingo association. If for some reason they ceased to be members of the bingo association, this decision did not give either organization the right to conduct bingo at another location in Leduc.

## ISSUE: Hockey Drafts

**Case: 88-104**

**Background:**
Effective at the time of the 1988 NHL playoffs, licencing of hockey drafts was approved. Organizations were limited to either a regular season or playoff draft, not both, with a maximum value of the draft set at $100,000. An educational foundation, who conducted a successful draft on the 1988 playoffs, requested to be able to conduct both regular season and playoff drafts, and to have the $100,000 limit removed.

**Decision:**
Effective with the 1989 NHL playoffs, total authorized entry form value cannot exceed $100,000 per series and total value of all series cannot exceed $1,000,000, the limit on the maximum ticket value of an individual raffle. Organizations are still restricted to a draft on either the regular season or playoffs. This would continue to allow a maximum number of groups access to a limited market.

## ISSUE: Bingo Association – Role of Consultants

**Case: 88-111**

**Background:**
During the hearing into a new bingo association in Edmonton, it became apparent that an outside consultant was controlling membership in the association. Only organizations who paid a fee to this individual could become a member of the bingo association. In addition, it was suggested at the hearing that the same individual would become a paid employee of the association.

**Decision:**
The Commission would not licence eligible members of the bingo association to conduct bingo. The Criminal Code states that only charitable and religious organizations can be licenced to conduct and manage lottery schemes, which include bingo games. The Commission requires that a bingo association be formed when a number of charitable and religious organizations wish to conduct bingo on a regular basis, using a common program, within a facility used primarily for bingo. The purpose of a bingo association is to ensure that volunteer members of the charitable and religious organizations are in a position to conduct and manage bingo related activities. The role of the outside consultant had the effect of limiting the volunteers' ability to conduct and manage bingo. As a result, no licences were issued.

At a hearing two months later, the bingo association was able to demonstrate that the consultant was no longer involved with the association's decision making process. Consequently licences to conduct bingo were issued to eligible members.

# Gaming Statistics

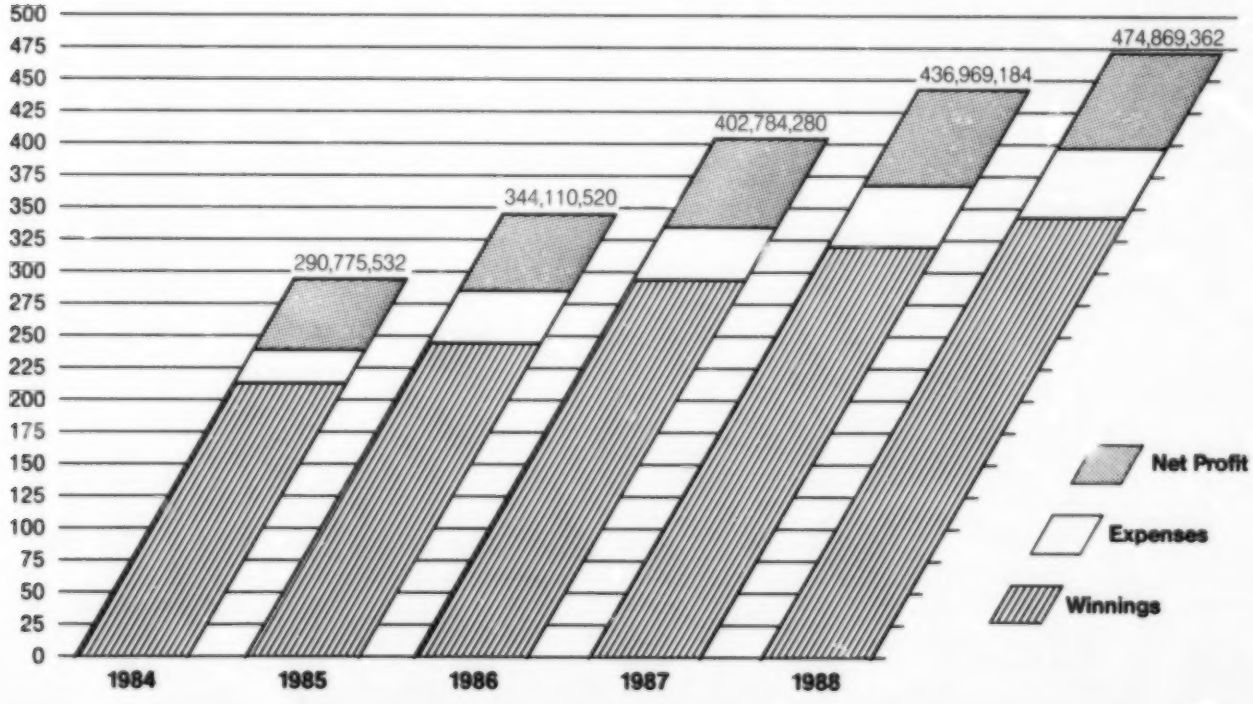
As compiled by Gaming Control Branch, Department of the Attorney General

**Totals of All Licenced Gaming**

| | Licences | Events* | Licence Fees | Total Gross | Prizes/Winnings | % | Expenses | % | Net Profit | % |
|---|---|---|---|---|---|---|---|---|---|---|
| **1986** | | | | | | | | | | |
| Bingo | 2,160 | 40,788 | $ 1,100 | $167,146,466 | $120,389,479 | 72.0 | $20,330,748 | 12.2 | $26,428,239 | 15.8 |
| Casino | 590 | 1,190 | 356,255 | 108,883,986 | 85,348,501 | 78.0 | 10,201,084 | 9.5 | 13,334,401 | 12.5 |
| Pull-Ticket | 767 | 767 | 1,076,807 | 105,949,370 | 78,448,824 | 74.0 | 6,209,768 | 5.9 | 21,290,778 | 20.1 |
| Raffle | 3,263 | 7,736 | 20,750 | 20,802,458 | 8,935,816 | 43.0 | 2,645,564 | 12.7 | 9,221,078 | 44.3 |
| **TOTAL** | **6,780** | **50,481** | **$1,454,912** | **$402,784,280** | **$293,122,620** | **72.8** | **$39,387,164** | **9.8** | **$70,274,496** | **17.4** |
| **1987** | | | | | | | | | | |
| Bingo | 2,396 | 43,188 | $ 1,100 | $198,417,336 | $145,180,963 | 73.2 | $24,208,603 | 12.2 | $29,027,770 | 14.6 |
| Casino | 611 | 1,230 | 367,325 | 114,138,633 | 90,181,877 | 79.0 | 10,547,010 | 9.2 | 13,409,746 | 11.8 |
| Pull-Ticket | 840 | 840 | 1,025,390 | 101,884,435 | 75,066,386 | 73.7 | 5,978,841 | 5.9 | 20,839,208 | 20.4 |
| Raffle | 3,142 | 8,968 | 22,600 | 22,528,780 | 10,237,020 | 45.4 | 3,512,306 | 15.6 | 8,779,454 | 39.0 |
| **TOTAL** | **6,989** | **54,226** | **$1,416,415** | **$436,969,184** | **$320,666,246** | **73.4** | **$44,246,760** | **10.1** | **$72,056,178** | **16.5** |
| **1988** | | | | | | | | | | |
| Bingo | 2,452 | 45,743 | $ 1,100 | $226,392,751 | $166,389,511 | 73.5 | $27,977,520 | 12.4 | $32,025,720 | 14.1 |
| Casino | 690 | 1,396 | 445,870 | 126,210,430 | 100,826,069 | 79.9 | 11,945,483 | 9.5 | 13,438,878 | 10.6 |
| Pull-Ticket | 906 | 906 | 982,409 | 96,753,073 | 71,413,100 | 73.8 | 5,616,735 | 5.8 | 19,723,238 | 20.4 |
| Raffle | 2,973 | 9,272 | 24,550 | 25,513,108 | 10,938,952 | 42.9 | 3,898,832 | 15.3 | 10,675,324 | 41.8 |
| **TOTAL** | **7,021** | **57,317** | **$1,453,929** | **$474,869,362** | **$349,567,632** | **73.6** | **$49,438,570** | **10.4** | **$75,863,160** | **16.0** |

*For bingo, this represents the number of sessions; for casinos, the number of days; for pull-tickets, the number of licences; and for raffles, the number of draw dates.

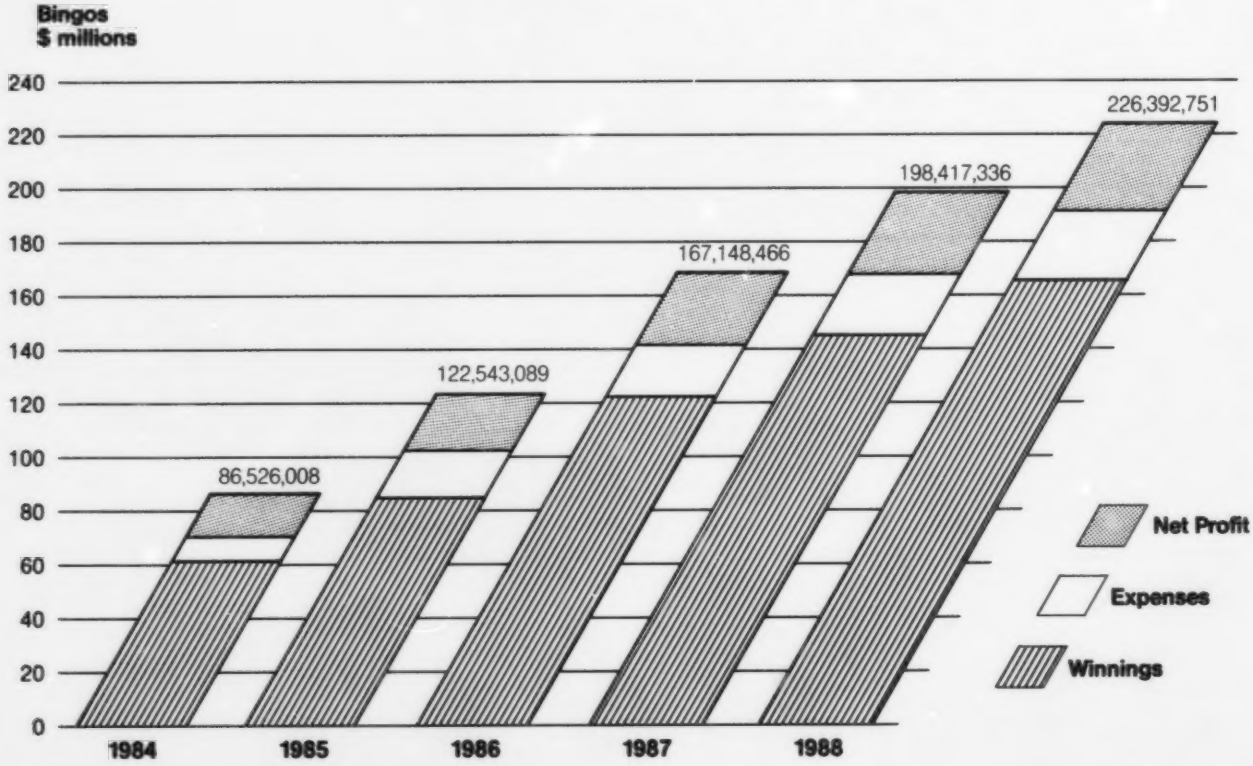
**All Licenced Gaming**
**$ millions**



## Bingos

| | Licences | Events | Licence Fees* | Total Gross | Prizes/Winnings | % | Expenses | % | Net Profit | % |
|---|---|---|---|---|---|---|---|---|---|---|
| **1986** | | | | | | | | | | |
| Calgary | 248 | 8,395 | $ 1,100 | $ 43,010,484 | $ 31,445,028 | 73.1 | $ 5,619,017 | 13.1 | $ 5,946,439 | 13.8 |
| Edmonton | 644 | 9,558 | – | 63,316,440 | 45,152,302 | 71.3 | 8,184,422 | 12.9 | 9,979,716 | 15.8 |
| Others | 1,268 | 22,835 | – | 60,821,542 | 43,792,149 | 72.0 | 6,527,309 | 10.7 | 10,502,084 | 17.3 |
| **TOTAL** | **2,160** | **40,788** | **$ 1,100** | **$167,148,466** | **$120,389,479** | **72.0** | **$20,330,748** | **12.2** | **$26,428,239** | **15.8** |
| **1987** | | | | | | | | | | |
| Calgary | 328 | 9,507 | $ 1,100 | $ 55,618,451 | $ 41,759,938 | 75.1 | $ 7,325,021 | 13.2 | $ 6,533,492 | 1.7 |
| Edmonton | 690 | 9,441 | – | 67,373,527 | 48,400,797 | 71.9 | 8,912,595 | 13.2 | 10,060,135 | 14.9 |
| Others | 1,378 | 24,240 | – | 75,425,358 | 55,020,228 | 72.9 | 7,970,987 | 10.6 | 12,434,143 | 16.5 |
| **TOTAL** | **2,396** | **43,188** | **$ 1,100** | **$198,417,336** | **$145,180,963** | **73.2** | **$24,208,603** | **12.2** | **$29,027,770** | **14.6** |
| **1988** | | | | | | | | | | |
| Calgary | 316 | 9,829 | $ 1,100 | $ 60,542,939 | $ 45,568,060 | 75.3 | $ 8,316,759 | 13.7 | $ 6,658,120 | 11.0 |
| Edmonton | 673 | 9,950 | – | 75,779,192 | 54,046,746 | 71.3 | 9,913,333 | 13.1 | 11,819,113 | 15.6 |
| Others | 1,463 | 25,964 | – | 90,070,620 | 66,774,705 | 74.1 | 9,747,428 | 10.8 | 13,548,487 | 15.1 |
| **TOTAL** | **2,452** | **45,743** | **$ 1,100** | **$226,392,751** | **$166,389,511** | **73.5** | **$27,977,520** | **12.4** | **$32,025,720** | **14.1** |

*Prior to November 1, 1988, for fairs and exhibition boards only. After, for members of bingo associations and bingos with total gross in excess of $100,000 per year.

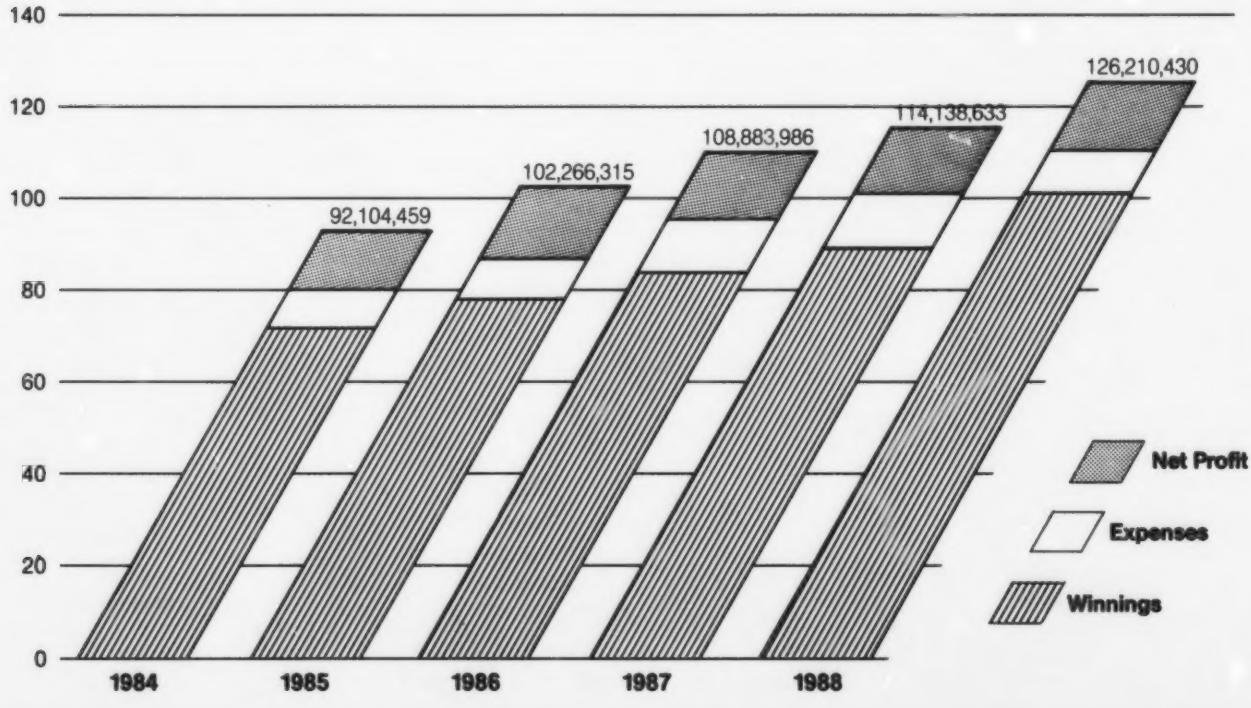


## Casinos

| | Licences | Events | Licence Fees | Total Gross* | Prizes/Winnings | % | Expenses | % | Net Profit | % |
|---|---|---|---|---|---|---|---|---|---|---|
| **1986** | | | | | | | | | | |
| Calgary | 194 | 395 | $ 153,450 | $ 51,046,787 | $ 40,710,649 | 79.7 | $ 4,902,100 | 9.6 | $ 5,434,038 | 10.7 |
| Edmonton | 193 | 393 | 144,640 | 47,807,133 | 36,967,736 | 77.3 | 3,773,033 | 7.9 | 7,066,364 | 14.8 |
| Others | 203 | 402 | 58,165 | 10,030,066 | 7,670,116 | 76.5 | 1,525,951 | 15.2 | 833,999 | 8.3 |
| **TOTAL** | **590** | **1,190** | **$ 356,255** | **$108,883,986** | **$ 85,348,501** | **78.0** | **$10,201,084** | **9.5** | **$13,334,401** | **12.5** |
| **1987** | | | | | | | | | | |
| Calgary | 194 | 395 | $ 155,650 | $ 52,158,896 | $ 41,362,460 | 79.3 | $ 4,824,294 | 9.2 | $ 5,972,142 | 11.5 |
| Edmonton | 192 | 391 | 144,040 | 49,119,730 | 38,787,506 | 79.0 | 3,875,438 | 7.9 | 6,456,786 | 13.1 |
| Others | 225 | 444 | 67,635 | 12,860,007 | 10,031,911 | 78.0 | 1,847,278 | 14.4 | 980,818 | 7.6 |
| **TOTAL** | **611** | **1,230** | **$ 367,325** | **$114,138,633** | **$ 90,181,877** | **79.0** | **$10,547,010** | **9.2** | **$13,409,746** | **11.8** |
| **1988** | | | | | | | | | | |
| Calgary | 221 | 449 | $ 188,025 | $ 58,166,397 | $ 46,727,765 | 80.3 | $ 5,396,094 | 9.3 | $ 6,042,538 | 10.4 |
| Edmonton | 220 | 447 | 181,590 | 52,734,759 | 42,014,654 | 79.7 | 4,447,111 | 8.4 | 6,272,994 | 11.9 |
| Others | 249 | 500 | 76,255 | 15,309,274 | 12,083,650 | 78.9 | 2,102,278 | 13.7 | 1,123,346 | 7.4 |
| **TOTAL** | **690** | **1,396** | **$ 445,870** | **$126,210,430** | **$100,826,069** | **79.9** | **$11,945,483** | **9.5** | **$13,438,878** | **10.6** |

*For casinos, "gross" equals "drop" – the total of money spent to purchase chips.

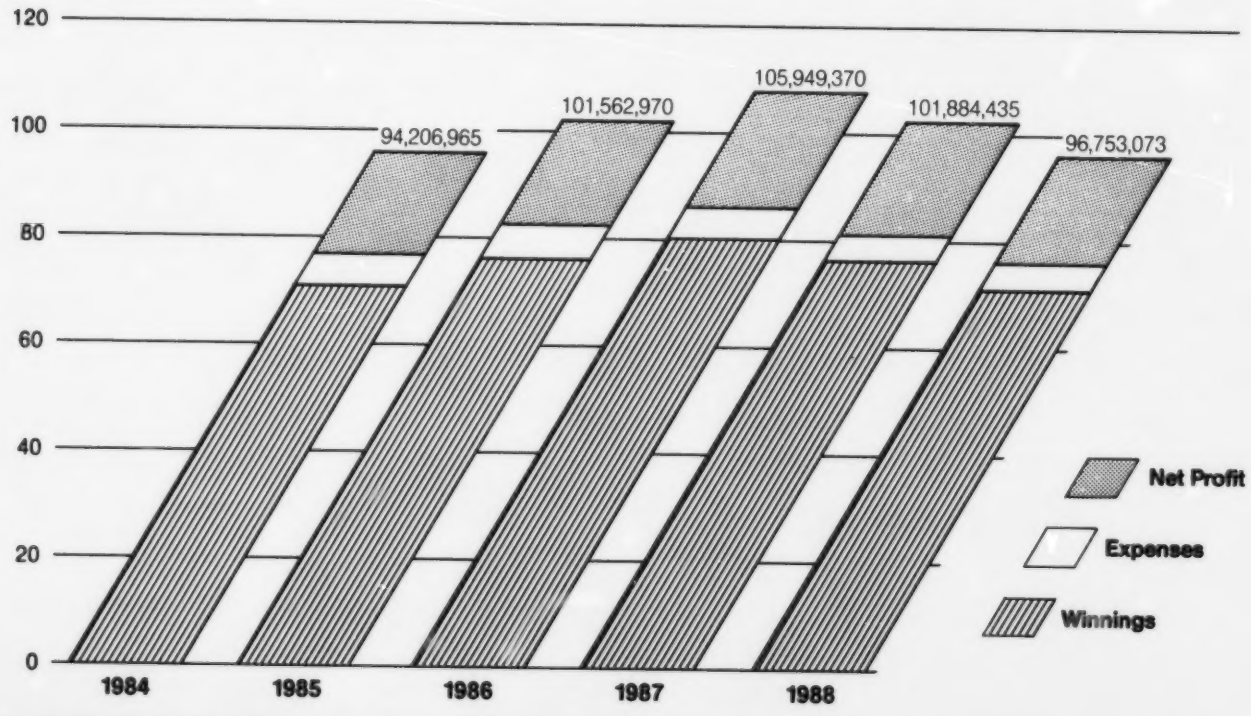
**Casinos**
**$ millions**



## Pull-Tickets

| | Licences | Events | Licence Fees | Total Gross | Prizes/Winnings | % | Expenses | % | Net Profit | % |
|---|---|---|---|---|---|---|---|---|---|---|
| **1986** | | | | | | | | | | |
| Calgary | 154 | 154 | $ 335,537 | $ 33,395,799 | $ 24,595,539 | 73.6 | $ 1,926,783 | 5.8 | $ 6,873,477 | 20.6 |
| Edmonton | 40 | 40 | 142,293 | 14,178,144 | 10,602,052 | 74.8 | 848,275 | 6.0 | 2,727,817 | 19.2 |
| Others | 573 | 573 | 598,977 | 58,375,427 | 43,251,233 | 74.1 | 3,434,710 | 5.9 | 11,689,484 | 20.0 |
| **TOTAL** | **767** | **767** | **$1,076,807** | **$105,949,370** | **$ 78,448,824** | **74.0** | **$ 6,209,768** | **5.9** | **$21,290,778** | **20.1** |
| **1987** | | | | | | | | | | |
| Calgary | 174 | 174 | $ 288,909 | $ 28,823,244 | $ 21,092,739 | 73.2 | $ 1,701,069 | 5.9 | $ 6,029,436 | 20.9 |
| Edmonton | 50 | 50 | 142,643 | 14,246,988 | 10,543,343 | 74.0 | 859,839 | 6.0 | 2,843,806 | 20.0 |
| Others | 616 | 616 | 593,838 | 58,814,203 | 43,430,304 | 73.9 | 3,417,933 | 5.8 | 11,965,966 | 20.3 |
| **TOTAL** | **840** | **840** | **$1,025,390** | **$101,884,435** | **$ 75,066,386** | **73.7** | **$ 5,978,841** | **5.9** | **$20,839,208** | **20.4** |
| **1988** | | | | | | | | | | |
| Calgary | 176 | 176 | $ 283,259 | $ 27,688,757 | $ 20,312,350 | 73.4 | $ 1,611,684 | 5.8 | $ 5,764,723 | 20.8 |
| Edmonton | 53 | 53 | 136,550 | 13,588,103 | 10,115,900 | 74.4 | 798,837 | 5.9 | 2,673,366 | 19.7 |
| Others | 677 | 677 | 562,600 | 55,476,213 | 40,984,850 | 73.9 | 3,206,214 | 5.8 | 11,285,149 | 20.3 |
| **TOTAL** | **906** | **906** | **$ 982,409** | **$ 96,753,073** | **$ 71,413,100** | **73.8** | **$ 5,616,735** | **5.8** | **$19,723,238** | **20.4** |

**Pull-Tickets**
**$ millions**

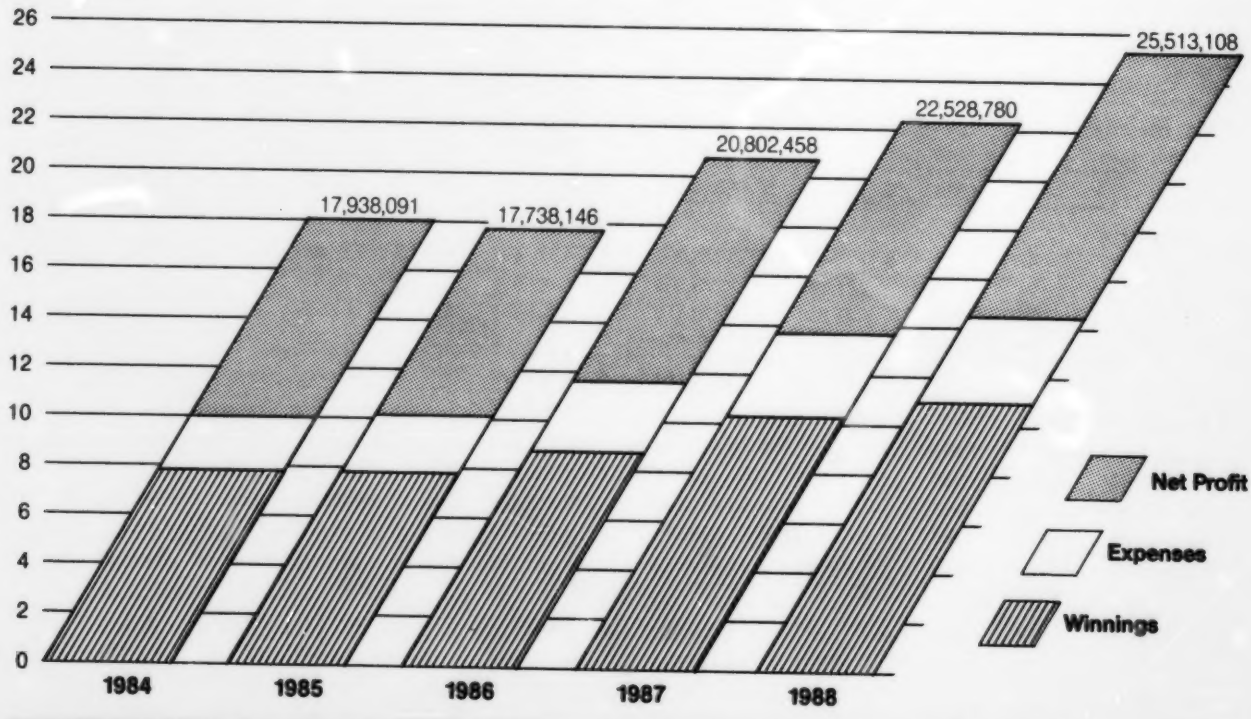


## Raffles

| | Licences | Events | Licence Fees* | Total Gross | Prizes/Winnings | % | Expenses | % | Net Profit | % |
|---|---|---|---|---|---|---|---|---|---|---|
| **1986** | | | | | | | | | | |
| Calgary | 370 | 1,244 | $ 11,350 | $ 4,333,402 | $ 1,547,956 | 35.7 | $ 828,613 | 19.1 | $ 1,956,833 | 45.2 |
| Edmonton | 499 | 1,215 | 8,000 | 6,486,543 | 3,095,576 | 47.7 | 1,035,627 | 16.0 | 2,355,340 | 36.3 |
| Others | 2,394 | 5,277 | 1,400 | 9,982,513 | 4,292,284 | 43.0 | 781,324 | 7.8 | 4,908,905 | 49.2 |
| **TOTAL** | **3,263** | **7,736** | **$ 20,750** | **$ 20,802,458** | **$ 8,935,816** | **43.0** | **$ 2,645,564** | **12.7** | **$ 9,221,078** | **44.3** |
| **1987** | | | | | | | | | | |
| Calgary | 340 | 1,375 | $ 11,600 | $ 5,313,842 | $ 2,088,607 | 39.3 | $ 1,083,947 | 20.4 | $ 2,141,288 | 40.3 |
| Edmonton | 485 | 1,339 | 9,500 | 6,825,922 | 3,435,679 | 50.3 | 1,229,059 | 18.0 | 2,161,184 | 31.7 |
| Others | 2,317 | 6,254 | 1,500 | 10,389,016 | 4,712,734 | 45.4 | 1,199,300 | 11.5 | 4,476,982 | 43.1 |
| **TOTAL** | **3,142** | **8,968** | **$ 22,600** | **$ 22,528,780** | **$ 10,237,020** | **45.4** | **$ 3,512,306** | **15.6** | **$ 8,779,454** | **39.0** |
| **1988** | | | | | | | | | | |
| Calgary | 321 | 1,346 | $ 14,100 | $ 5,672,747 | $ 2,057,985 | 36.3 | $ 1,190,612 | 21.0 | $ 2,424,150 | 42.7 |
| Edmonton | 478 | 1,230 | 8,500 | 8,725,196 | 3,984,273 | 45.7 | 1,357,698 | 15.5 | 3,383,225 | 38.8 |
| Others | 2,174 | 6,696 | 1,950 | 11,115,165 | 4,896,694 | 44.1 | 1,350,522 | 12.1 | 4,867,949 | 43.8 |
| **TOTAL** | **2,973** | **9,272** | **$ 24,550** | **$ 25,513,108** | **$ 10,938,952** | **42.9** | **$ 3,898,832** | **15.3** | **$ 10,675,324** | **41.8** |

*Prior to November 1, 1988, for fairs and exhibition boards only. After, for all raffles with a total authorized ticket value exceeding $10,000.

**Raffles**
**$ millions**



## Overview By Major Centres
## All Licenced Gaming 1988

| | Licences | Events | Licence Fees | Total Gross | Prizes/Winnings | % | Expenses | % | Net Profit | % |
|---|---|---|---|---|---|---|---|---|---|---|
| **Calgary** | | | | | | | | | | |
| Bingo | 316 | 9,829 | $ 1,100 | $ 60,542,939 | $ 45,568,060 | 75.3 | $ 8,316,759 | 13.7 | $ 6,658,120 | 11.0 |
| Casino | 221 | 449 | 188,025 | 58,166,397 | 46,727,765 | 80.3 | 5,396,094 | 9.3 | 6,042,538 | 10.4 |
| Pull-Ticket | 176 | 176 | 283,259 | 27,688,757 | 20,312,350 | 73.4 | 1,611,684 | 5.8 | 5,764,723 | 20.8 |
| Raffle | 321 | 1,346 | 14,100 | 5,672,747 | 2,057,985 | 36.3 | 1,190,612 | 21.0 | 2,424,150 | 42.7 |
| **TOTAL** | **1,034** | **11,800** | **$ 486,484** | **$152,070,840** | **$114,666,160** | **75.4** | **$16,515,149** | **10.9** | **$20,889,531** | **13.7** |
| **Edmonton** | | | | | | | | | | |
| Bingo | 673 | 9,950 | $ – | $ 75,779,192 | $ 54,046,746 | 71.3 | $ 9,913,333 | 13.1 | $11,819,113 | 15.6 |
| Casino | 220 | 447 | 181,590 | 52,734,759 | 42,014,654 | 79.7 | 4,447,111 | 8.4 | 6,272,994 | 11.9 |
| Pull-Ticket | 53 | 53 | 136,550 | 13,588,103 | 10,115,900 | 74.4 | 798,837 | 5.9 | 2,673,366 | 19.7 |
| Raffle | 478 | 1,230 | 8,500 | 8,725,196 | 3,984,273 | 45.7 | 1,357,698 | 15.5 | 3,383,225 | 38.8 |
| **TOTAL** | **1,424** | **11,680** | **$ 326,640** | **$150,827,250** | **$110,161,573** | **73.0** | **$16,516,979** | **11.0** | **$24,148,698** | **16.0** |
| **Ft. McMurray** | | | | | | | | | | |
| Bingo | 17 | 474 | $ – | $ 2,211,297 | $ 1,657,752 | 75.0 | $ 193,220 | 8.7 | $ 360,325 | 16.3 |
| Casino | 28 | 57 | 5,670 | 1,501,805 | 1,137,027 | 75.7 | 172,052 | 11.5 | 192,726 | 12.8 |
| Pull-Ticket | 6 | 6 | 19,300 | 1,912,230 | 1,439,160 | 75.3 | 86,733 | 4.5 | 386,337 | 20.2 |
| Raffle | 33 | 120 | – | 160,138 | 108,952 | 68.0 | 16,213 | 10.1 | 34,973 | 21.9 |
| **TOTAL** | **84** | **657** | **$ 24,970** | **$ 5,785,470** | **$ 4,342,891** | **75.1** | **$ 468,218** | **8.1** | **$ 974,361** | **16.8** |
| **Grande Prairie** | | | | | | | | | | |
| Bingo | 64 | 959 | $ – | $ 6,020,683 | $ 4,269,610 | 70.9 | $ 779,813 | 13.0 | $ 971,260 | 16.1 |
| Casino | 20 | 40 | 4,370 | 802,899 | 614,679 | 76.6 | 105,345 | 13.1 | 82,875 | 10.3 |
| Pull-Ticket | 8 | 8 | 12,877 | 1,287,730 | 963,680 | 74.8 | 77,669 | 6.0 | 246,381 | 19.2 |
| Raffle | 47 | 601 | – | 261,196 | 106,471 | 40.8 | 40,781 | 15.6 | 113,944 | 43.6 |
| **TOTAL** | **139** | **1,608** | **$ 17,247** | **$ 8,372,508** | **$ 5,954,440** | **71.1** | **$ 1,003,608** | **12.0** | **$ 1,414,460** | **16.9** |
| **Lethbridge** | | | | | | | | | | |
| Bingo | 57 | 1,131 | $ – | $ 9,169,986 | $ 6,379,791 | 69.6 | $ 1,069,077 | 11.6 | $ 1,721,118 | 18.8 |
| Casino | 26 | 56 | 14,430 | 2,630,080 | 2,098,798 | 79.8 | 367,096 | 14.0 | 164,186 | 6.2 |
| Pull-Ticket | 16 | 16 | 51,921 | 5,193,278 | 3,828,740 | 73.7 | 351,936 | 6.8 | 1,012,602 | 19.5 |
| Raffle | 67 | 145 | 600 | 355,141 | 194,369 | 54.7 | 25,221 | 7.1 | 135,551 | 38.2 |
| **TOTAL** | **166** | **1,348** | **$ 66,951** | **$ 17,348,485** | **$ 12,501,698** | **72.1** | **$ 1,813,330** | **10.4** | **$ 3,033,457** | **17.5** |
| **Medicine Hat** | | | | | | | | | | |
| Bingo | 47 | 1,140 | $ – | $ 6,313,960 | $ 4,847,897 | 76.8 | $ 739,492 | 11.7 | $ 726,571 | 11.5 |
| Casino | 24 | 52 | 11,840 | 1,778,505 | 1,381,371 | 77.7 | 298,769 | 16.8 | 98,365 | 5.5 |
| Pull-Ticket | 15 | 15 | 38,934 | 3,890,116 | 2,921,806 | 75.1 | 229,866 | 5.9 | 738,444 | 19.0 |
| Raffle | 55 | 219 | 1,350 | 656,583 | 343,205 | 52.3 | 41,653 | 6.3 | 271,725 | 41.4 |
| **TOTAL** | **141** | **1,426** | **$ 52,124** | **$ 12,639,164** | **$ 9,494,279** | **75.1** | **$ 1,309,780** | **10.4** | **$ 1,835,105** | **14.5** |
| **Red Deer** | | | | | | | | | | |
| Bingo | 107 | 1,747 | $ – | $ 10,862,694 | $ 8,675,679 | 79.9 | $ 1,209,713 | 11.1 | $ 977,302 | 9.0 |
| Casino | 6 | 16 | 6,570 | 620,999 | 499,595 | 80.4 | 105,438 | 17.0 | 15,966 | 2.6 |
| Pull-Ticket | 13 | 13 | 38,433 | 3,839,960 | 2,815,680 | 73.3 | 230,342 | 6.0 | 793,938 | 20.7 |
| Raffle | 57 | 568 | – | 593,459 | 290,757 | 49.0 | 80,275 | 13.5 | 222,427 | 37.5 |
| **TOTAL** | **183** | **2,344** | **$ 45,003** | **$ 15,917,112** | **$ 12,281,711** | **77.2** | **$ 1,625,768** | **10.2** | **$ 2,009,633** | **12.6** |
| **St. Albert** | | | | | | | | | | |
| Bingo | 18 | 446 | $ – | $ 1,969,860 | $ 1,583,580 | 80.4 | $ 245,741 | 12.5 | $ 140,539 | 7.1 |
| Casino | 50 | 101 | 16,930 | 5,043,664 | 4,038,554 | 80.1 | 599,991 | 11.9 | 405,119 | 8.0 |
| Pull-Ticket | 5 | 5 | 996 | 99,319 | 72,540 | 73.0 | 5,840 | 5.9 | 20,939 | 21.1 |
| Raffle | 29 | 536 | – | 623,772 | 395,974 | 63.5 | 140,906 | 22.6 | 86,892 | 13.9 |
| **TOTAL** | **102** | **1,088** | **$ 17,926** | **$ 7,736,615** | **$ 6,090,648** | **78.7** | **$ 992,478** | **12.8** | **$ 653,489** | **8.5** |

## Overview By Major Centres – All Licenced Gaming 1988 – (continued)

| | Licences | Events | Licence Fees | Total Gross | Prizes/Winnings | % | Expenses | % | Net Profit | % |
|---|---|---|---|---|---|---|---|---|---|---|
| **Sherwood Park** | | | | | | | | | | |
| Bingo | 25 | 352 | $ – | $ 1,129,713 | $ 819,892 | 72.6 | $ 173,317 | 15.3 | $ 136,504 | 12.1 |
| Casino | 44 | 88 | 8,510 | 2,219,577 | 1,773,070 | 79.9 | 319,726 | 14.4 | 126,781 | 5.7 |
| Pull-Ticket | 5 | 5 | 2,978 | 296,985 | 215,448 | 72.6 | 18,751 | 6.3 | 62,786 | 21.1 |
| Raffle | 40 | 134 | – | 666,194 | 373,091 | 56.0 | 153,064 | 23.0 | 140,039 | 21.0 |
| **TOTAL** | **114** | **579** | **$ 11,488** | **$ 4,312,469** | **$ 3,181,501** | **73.8** | **$ 664,858** | **15.4** | **$ 466,110** | **10.8** |
| **All Other** | | | | | | | | | | |
| Bingo | 1,128 | 19,715 | – | $ 52,392,427 | $ 38,540,504 | 73.6 | $ 5,337,055 | 10.2 | $ 8,514,868 | 16.2 |
| Casino | 51 | 90 | 7,935 | 711,745 | 540,556 | 76.0 | 133,861 | 18.8 | 37,328 | 5.2 |
| Pull-Ticket | 609 | 609 | 397,161 | 38,956,595 | 28,727,796 | 73.7 | 2,205,077 | 5.7 | 8,023,722 | 20.6 |
| Raffle | 1,846 | 4,373 | – | 7,798,682 | 3,083,875 | 39.6 | 852,409 | 10.9 | 3,862,398 | 49.5 |
| **TOTAL** | **3,634** | **24,787** | **$ 405,096** | **$ 99,859,449** | **$ 70,892,731** | **71.0** | **$ 8,528,402** | **8.5** | **$20,438,316** | **20.5** |

## Breakdown By Major Centres 1988
## All Licenced Gaming

| | Licences | | Events | | Licence Fees | | Gross | | Prizes/Winnings | | Expenses | | Net Profit | |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| **AREA** | **No.** | **%** | **No.** | **%** | **$** | **%** | **$** | **%** | **$** | **%** | **$** | **%** | **$** | **%** |
| Calgary | 1,034 | 14.7 | 11,800 | 20.6 | 486,484 | 33.4 | 152,070,840 | 32.0 | 114,666,160 | 32.8 | 16,515,149 | 33.4 | 20,889,531 | 27.5 |
| Edmonton | 1,424 | 20.3 | 11,680 | 20.4 | 326,640 | 22.5 | 150,827,250 | 31.8 | 110,161,573 | 31.5 | 16,516,979 | 33.4 | 24,148,698 | 31.8 |
| Ft. McMurray | 84 | 1.2 | 657 | 1.1 | 24,970 | 1.7 | 5,785,470 | 1.2 | 4,342,891 | 1.2 | 468,218 | 0.9 | 974,361 | 1.3 |
| Gr. Prairie | 139 | 2.0 | 1,608 | 2.8 | 17,247 | 1.2 | 8,372,508 | 1.8 | 5,954,440 | 1.7 | 1,003,608 | 2.0 | 1,414,460 | 1.9 |
| Lethbridge | 166 | 2.4 | 1,348 | 2.4 | 66,951 | 4.6 | 17,348,485 | 3.7 | 12,501,698 | 3.6 | 1,813,330 | 3.7 | 3,033,457 | 4.0 |
| Medicine Hat | 141 | 2.0 | 1,426 | 2.5 | 52,124 | 3.6 | 12,639,164 | 2.7 | 9,494,279 | 2.7 | 1,309,780 | 2.6 | 1,835,105 | 2.4 |
| Red Deer | 183 | 2.6 | 2,344 | 4.1 | 45,003 | 3.1 | 15,917,112 | 3.3 | 12,281,711 | 3.5 | 1,625,768 | 3.3 | 2,009,633 | 2.7 |
| St. Albert | 102 | 1.4 | 1,088 | 1.9 | 17,926 | 1.2 | 7,736,615 | 1.6 | 6,090,648 | 1.8 | 992,478 | 2.0 | 653,489 | 0.9 |
| Sherwood Pk. | 114 | 1.6 | 579 | 1.0 | 11,488 | 0.8 | 4,312,469 | 0.9 | 3,181,501 | 0.9 | 664,858 | 1.4 | 466,110 | 0.6 |
| All Other | 3,634 | 51.8 | 24,787 | 43.2 | 405,096 | 27.9 | 99,859,449 | 21.0 | 70,892,731 | 20.3 | 8,528,402 | 17.3 | 20,438,316 | 26.9 |
| **TOTAL** | **7,021** | **100.0** | **57,317** | **100.0** | **1,453,929** | **100.0** | **474,869,362** | **100.0** | **349,567,632** | **100.0** | **49,438,570** | **100.0** | **75,863,160** | **100.0** |

## Bingos

| | Licences | | Events | | Licence Fees | | Gross | | Prizes/Winnings | | Expenses | | Net Profit | |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| **AREA** | **No.** | **%** | **No.** | **%** | **$** | **%** | **$** | **%** | **$** | **%** | **$** | **%** | **$** | **%** |
| Calgary | 316 | 12.9 | 9,829 | 21.5 | 1,100 | 100.0 | 60,542,939 | 26.7 | 45,568,060 | 27.4 | 8,316,759 | 29.7 | 6,658,120 | 20.8 |
| Edmonton | 673 | 27.5 | 9,950 | 21.7 | – | – | 75,779,192 | 33.5 | 54,046,746 | 32.5 | 9,913,333 | 35.4 | 11,819,113 | 36.9 |
| Ft. McMurray | 17 | 0.7 | 474 | 1.0 | – | – | 2,211,297 | 1.0 | 1,657,752 | 1.0 | 193,220 | 0.7 | 360,325 | 1.1 |
| Gr. Prairie | 64 | 2.6 | 959 | 2.1 | – | – | 6,020,683 | 2.7 | 4,269,610 | 2.6 | 779,813 | 2.8 | 971,260 | 3.0 |
| Lethbridge | 57 | 2.3 | 1,131 | 2.5 | – | – | 9,169,986 | 4.0 | 6,379,791 | 3.8 | 1,069,077 | 3.8 | 1,721,118 | 5.4 |
| Medicine Hat | 47 | 1.9 | 1,140 | 2.5 | – | – | 6,313,960 | 2.8 | 4,847,897 | 2.9 | 739,492 | 2.7 | 726,571 | 2.3 |
| Red Deer | 107 | 4.4 | 1,747 | 3.8 | – | – | 10,862,694 | 4.8 | 8,675,679 | 5.2 | 1,209,713 | 4.3 | 977,302 | 3.1 |
| St. Albert | 18 | 0.7 | 446 | 1.0 | – | – | 1,969,860 | 0.9 | 1,583,580 | 0.9 | 245,741 | 0.9 | 140,539 | 0.4 |
| Sherwood Pk. | 25 | 1.0 | 352 | 0.8 | – | – | 1,129,713 | 0.5 | 819,892 | 0.5 | 173,317 | 0.6 | 136,504 | 0.4 |
| All Other | 1,128 | 46.0 | 19,715 | 43.1 | – | – | 52,392,427 | 23.1 | 38,540,504 | 23.2 | 5,337,055 | 19.1 | 8,514,868 | 26.6 |
| **TOTAL** | **2,452** | **100.0** | **45,743** | **100.0** | **1,100** | **100.0** | **226,392,751** | **100.0** | **166,389,511** | **100.0** | **27,977,520** | **100.0** | **32,025,720** | **100.0** |

## Casinos

| AREA | Licences No. | % | Events No. | % | Licence Fees $ | % | Gross $ | % | Prizes/Winnings $ | % | Expenses $ | % | Net Profit $ | % |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| Calgary | 221 | 32.0 | 449 | 32.2 | 188,025 | 42.2 | 58,166,397 | 46.1 | 46,727,765 | 46.3 | 5,396,094 | 45.2 | 6,042,538 | 45.0 |
| Edmonton | 220 | 31.9 | 447 | 32.0 | 181,590 | 40.7 | 52,734,759 | 41.8 | 42,014,654 | 41.7 | 4,447,111 | 37.2 | 6,272,994 | 46.7 |
| Ft. McMurray | 28 | 4.0 | 57 | 4.1 | 5,670 | 1.3 | 1,501,805 | 1.2 | 1,137,027 | 1.1 | 172,052 | 1.4 | 192,726 | 1.4 |
| Gr. Prairie | 20 | 2.9 | 40 | 2.9 | 4,370 | 1.0 | 802,899 | 0.6 | 614,679 | 0.6 | 105,345 | 0.9 | 82,875 | 0.6 |
| Lethbridge | 26 | 3.8 | 56 | 4.0 | 14,430 | 3.2 | 2,630,080 | 2.1 | 2,098,798 | 2.1 | 367,096 | 3.1 | 164,186 | 1.2 |
| Medicine Hat | 24 | 3.5 | 52 | 3.7 | 11,840 | 2.6 | 1,778,505 | 1.4 | 1,381,371 | 1.4 | 298,769 | 2.5 | 98,365 | 0.7 |
| Red Deer | 6 | 0.9 | 16 | 1.2 | 6,570 | 1.5 | 620,999 | 0.5 | 499,595 | 0.5 | 105,438 | 0.9 | 15,966 | 0.1 |
| St. Albert | 50 | 7.2 | 101 | 7.2 | 16,930 | 3.8 | 5,043,664 | 4.0 | 4,038,554 | 4.0 | 599,991 | 5.0 | 405,119 | 3.0 |
| Sherwood Pk. | 44 | 6.4 | 88 | 6.3 | 8,510 | 1.9 | 2,219,577 | 1.7 | 1,773,070 | 1.8 | 319,726 | 2.7 | 126,781 | 1.0 |
| All Other | 51 | 7.4 | 90 | 6.4 | 7,935 | 1.8 | 711,745 | 0.6 | 540,556 | 0.5 | 133,861 | 1.1 | 37,328 | 0.3 |
| **TOTAL** | **690** | **100.0** | **1,396** | **100.0** | **445,870** | **100.0** | **126,210,430** | **100.0** | **100,826,069** | **100.0** | **11,945,483** | **100.0** | **13,438,878** | **100.0** |

## Pull-Tickets

| AREA | Licences No. | % | Events No. | % | Licence Fees $ | % | Gross $ | % | Prizes/Winnings $ | % | Expenses $ | % | Net Profit $ | % |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| Calgary | 176 | 19.4 | 176 | 19.4 | 283,259 | 28.8 | 27,688,757 | 28.6 | 20,312,350 | 28.4 | 1,611,684 | 28.7 | 5,764,723 | 29.2 |
| Edmonton | 53 | 5.8 | 53 | 5.8 | 136,550 | 13.9 | 13,588,103 | 14.0 | 10,115,900 | 14.2 | 798,837 | 14.2 | 2,673,366 | 13.6 |
| Ft. McMurray | 6 | 0.7 | 6 | 0.7 | 19,300 | 2.0 | 1,912,230 | 2.0 | 1,439,160 | 2.0 | 86,733 | 1.5 | 386,337 | 2.0 |
| Gr. Prairie | 8 | 0.9 | 8 | 0.9 | 12,877 | 1.3 | 1,287,730 | 1.3 | 963,680 | 1.4 | 77,669 | 1.4 | 246,381 | 1.3 |
| Lethbridge | 16 | 1.8 | 16 | 1.8 | 51,921 | 5.3 | 5,193,278 | 5.4 | 3,828,740 | 5.4 | 351,936 | 6.3 | 1,012,602 | 5.1 |
| Medicine Hat | 15 | 1.6 | 15 | 1.6 | 38,934 | 4.0 | 3,890,116 | 4.0 | 2,921,806 | 4.1 | 229,866 | 4.1 | 738,444 | 3.7 |
| Red Deer | 13 | 1.4 | 13 | 1.4 | 38,433 | 3.9 | 3,839,960 | 4.0 | 2,815,680 | 3.9 | 230,342 | 4.1 | 793,938 | 4.0 |
| St. Albert | 5 | 0.6 | 5 | 0.6 | 996 | 0.1 | 99,319 | 0.1 | 72,540 | 0.1 | 5,840 | 0.1 | 20,939 | 0.1 |
| Sherwood Pk. | 5 | 0.6 | 5 | 0.6 | 2,978 | 0.3 | 296,985 | 0.3 | 215,448 | 0.3 | 18,751 | 0.3 | 62,786 | 0.3 |
| All Other | 609 | 67.2 | 609 | 67.2 | 397,161 | 40.4 | 38,956,595 | 40.3 | 28,727,796 | 40.2 | 2,205,077 | 39.3 | 8,023,722 | 40.7 |
| **TOTAL** | **906** | **100.0** | **906** | **100.0** | **982,409** | **100.0** | **96,753,073** | **100.0** | **71,413,100** | **100.0** | **5,616,735** | **100.0** | **19,723,238** | **100.0** |

## Raffles

| AREA | Licences No. | % | Events No. | % | Licence Fees $ | % | Gross $ | % | Prizes/Winnings $ | % | Expenses $ | % | Net Profit $ | % |
|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|
| Calgary | 321 | 10.8 | 1,346 | 14.5 | 14,100 | 57.4 | 5,672,747 | 22.2 | 2,057,985 | 18.8 | 1,190,612 | 30.5 | 2,424,150 | 22.7 |
| Edmonton | 478 | 16.1 | 1,230 | 13.3 | 8,500 | 34.6 | 8,725,196 | 34.2 | 3,984,273 | 36.4 | 1,357,698 | 34.8 | 3,383,225 | 31.7 |
| Ft. McMurray | 33 | 1.1 | 120 | 1.3 | – | – | 160,138 | 0.7 | 108,952 | 1.0 | 16,213 | 0.4 | 34,973 | 0.3 |
| Gr. Prairie | 47 | 1.6 | 601 | 6.5 | – | – | 261,196 | 1.0 | 106,471 | 1.0 | 40,781 | 1.0 | 113,944 | 1.1 |
| Lethbridge | 67 | 2.3 | 145 | 1.6 | 600 | 2.5 | 355,141 | 1.4 | 194,369 | 1.8 | 25,221 | 0.7 | 135,551 | 1.3 |
| Medicine Hat | 55 | 1.8 | 219 | 2.3 | 1,350 | 5.5 | 656,583 | 2.6 | 343,205 | 3.1 | 41,653 | 1.1 | 271,725 | 2.5 |
| Red Deer | 57 | 1.9 | 568 | 6.1 | – | – | 593,459 | 2.3 | 290,757 | 2.7 | 80,275 | 2.1 | 222,427 | 2.1 |
| St. Albert | 29 | 1.0 | 536 | 5.8 | – | – | 623,772 | 2.4 | 395,974 | 3.6 | 140,906 | 3.6 | 86,892 | 0.8 |
| Sherwood Pk. | 40 | 1.3 | 134 | 1.4 | – | – | 666,194 | 2.6 | 373,091 | 3.4 | 153,064 | 3.9 | 140,039 | 1.3 |
| All Other | 1,846 | 62.1 | 4,373 | 47.2 | – | – | 7,798,682 | 30.6 | 3,083,875 | 28.2 | 852,409 | 21.9 | 3,862,398 | 36.2 |
| **TOTAL** | **2,973** | **100.0** | **9,272** | **100.0** | **24,550** | **100.0** | **25,513,108** | **100.0** | **10,938,952** | **100.0** | **3,898,832** | **100.0** | **10,675,324** | **100.0** |

# Appendix A

## Excerpts from the Criminal Code, Part VII, Section 207

"207.(1) Notwithstanding any of the provisions of this Part relating to gaming and betting, it is lawful . . .

(b) for a charitable or religious organization, pursuant to a licence issued by the Lieutenant Governor in Council of a province or by such other person or authority in the province as may be specified by the Lieutenant Governor in Council thereof, to conduct and manage a lottery scheme in that province if the proceeds from the lottery scheme are used for a charitable or religious object or purpose;

(c) for the board of a fair or of an exhibition or an operator of a concession leased by that board, to conduct and manage a lottery scheme in a province where the Lieutenant Governor in Council of a province or by such other person or authority in the province as may be specified by the Lieutenant Governor in Council thereof has

(i) designated that fair or exhibition as a fair or exhibition where a lottery scheme may be conducted and managed, and

(ii) issued a licence for the conduct and management of a lottery scheme to that board or operator;

(d) for any person, pursuant to a licence issued by the Lieutenant Governor in Council of a province or by such other person or authority in the province as may be specified by the Lieutenant Governor in Council thereof, to conduct and manage a lottery scheme at a public place of amusement in the province if

(i) the amount or value of each prize awarded does not exceed five hundred dollars, and

(ii) the money or other valuable consideration paid to secure a chance to win a prize does not exceed two dollars; . . .

(f) for any person, pursuant to a licence issued by the Lieutenant Governor in Council of a province or by such other person or authority in the province as may be specified by the Lieutenant Governor in Council thereof, to conduct and manage in the province a lottery scheme that is authorized to be conducted and managed in one or more other provinces where the authority by which the lottery scheme was first authorized to be conducted and managed consents thereto;

(g) for any person, for the purpose of a lottery scheme that is lawful in a province under any of paragraphs (a) to (f), to do anything in the province, in accordance with the applicable law or licence, that is required for the conduct, management or operation of the lottery scheme or for the person to participate in the scheme; and

(h) for any person to make or print anywhere in Canada or to cause to be made or printed anywhere in Canada anything relating to gaming and betting that is to be used in a place where it is or would, if certain conditions provided by law are met, be lawful to use such a thing, or to send, transmit, mail, ship, deliver or allow to be sent, transmitted, mailed, shipped, or delivered or to accept for carriage or transport or convey any such thing where the destination thereof is such a place.

(2) Subject to this Act, a licence issued by or under the authority of the Lieutenant Governor in Council of a province as described in paragraph (1)(b), (c), (d) or (f) may contain such terms and conditions relating to the conduct, management and operation of or participation in the lottery scheme to which the licence relates as the Lieutenant Governor in Council of that province, the person or authority in the province designated by him or any law enacted by the legislature of that province may prescribe.

(3) Every one who, for the purposes of a lottery scheme, does anything that is not authorized by or pursuant to a provision of this section

(a) in the case of the conduct, management or operation of that lottery scheme,

(i) is guilty of an indictable offence and liable to imprisonment for a term not exceeding two years, or

(ii) is guilty of an offence punishable on summary conviction; or

(b) in the case of participating in that lottery scheme, is guilty of an offence punishable on summary conviction.

(4) In this section, "lottery scheme" means a game or any proposal, scheme, plan, means, device, contrivance or operation described in any of paragraphs 206(1)(a) to (g) whether or not it involves betting, pool selling, or a pool system of betting other than

(a) a dice game, three-card monte, punch board or coin table;

(b) bookmaking, pool selling or the making or recording of bets, including bets made through the agency of a pool or pari-mutuel system, on any race or fight, or on a single sport event or athletic contest; or

(c) for the purposes of paragraphs (1)(b) to (f), a game or proposal, scheme, plan, means, device, contrivance or operation described in any of paragraphs 206(1)(a) to (g) that is operated on or through a computer, video device or slot machine, within the meaning of subsection 198(3).

(5) For greater certainty, nothing in this section shall be construed as authorizing the making or recording of bets on horse races through the agency of a pari-mutuel system other than in accordance with section 204 . . ."

# Appendix B

## Alberta Gaming Commission, Licencing Policy Guideline (The Alberta Gazette, September 30, 1988)

**1**(1) In this guideline

(a) "Commission" means the Alberta Gaming Commission;

(b) "fair" means the board of a fair or exhibition;

(c) "Gaming Control Branch" means the Gaming Control Branch of the Department of the Attorney General;

(d) "lottery scheme" includes bingos, raffles, pull-ticket lotteries and casino games;

(e) "organization" means a charitable or religious organization;

(f) "Bingo Association" means an association of charitable or religious organizations whose purpose is to co-ordinate its members' bingo events at a particular facility;

(g) "prescribed" means prescribed by the Commission.

(2) An organization or fair wishing to conduct a lottery scheme shall submit an Application in the prescribed form to the Commission.

(3) The Commission shall forward the Application to the Gaming Control Branch and an employee of the Gaming Control Branch designated by the Director of the Branch shall, on receipt of the Application, review the Application, and, if considered necessary, conduct an investigation regarding the advisability of issuing a Licence and make a recommendation and report in that regard to the Commission.

(4) The Commission, on receiving a recommendation and report and on reviewing the Application shall

(a) issue the licence, and may make the Licence subject to any terms and conditions it considers appropriate, or

(b) if it appears to the Commission that there is cause for concern as to whether a Licence should be issued, set a date for hearing on the matter, or

(c) if it appears that the applicant is not eligible for a Licence, the Commission shall not issue a licence, giving written reasons for doing so, together with an opportunity for a hearing before the Commission, and serve those reasons on the applicant and the Gaming Control Branch in the manner provided in subsection (7).

(5) The Commission may, before acting under subsection (4) request other information from the Gaming Control Branch and the applicant.

(6) The Commission shall give notice in writing of the hearing to the Gaming Control Branch and the applicant and the notice shall

(a) set out with sufficient clarity the basis on which the Commission feels there is cause for concern as to whether the applicant should be issued a Licence, and

(b) set out the time and place for the hearing.

(7) Notice of the hearing shall be served on the applicant and the Gaming Control Branch either personally or by mail addressed to the applicant or the Gaming Control Branch at the address shown on the Application.

(8) At the hearing the employee in the Gaming Control Branch referred to in subsection (3) and the applicant are entitled to

(a) be present,

(b) make representations in respect of the Application orally and in writing, and

(c) be represented by counsel.

(9) A hearing shall be open to the public unless the Commission feels that it is advisable that all or part of the hearing be held in camera, in which case it may so direct.

(10) After considering the representations of the parties and any other evidence it considers appropriate the Commission shall

(a) issue the Licence, and may make the Licence subject to any terms and conditions it considers appropriate, or

(b) refuse to issue the Licence.

(11) If the Commission refuses to issue the Licence it shall give written reasons for doing so and serve those reasons on the applicant and the Gaming Control Branch in the manner provided in subsection (7).

(12) A Licence issued by the Commission is subject to the terms and conditions on it or attached to and forming part of it, and to any further terms and conditions made by the Commission from time to time.

**2** The licence fee payable in respect of

(1) a Pull Ticket Licence is an amount equal to one and one half percent of the product of the estimated number of units times the gross revenue per unit,

(2) a Casino Licence issued to an organization is an amount equal to the product of $15 times the number of games times the number of days the Casino operates,

(3) a Casino Licence issued to a fair is an amount equal to the product of $35 times the number of games times the number of days the Casino operates,

(4) a Bingo Licence issued to an organization which is a member of a Bingo Association is an amount equal to the product of $30 times the number of bingo events the organization applies to conduct,

(5) a Bingo Licence issued to an organization or fair not applying to conduct bingo as part of a Bingo Association, the estimated gross proceeds of which exceed $100,000 per year, is an amount equal to the product of $30 times the number of bingo events the organization applies to conduct, and

(6) a Raffle Licence issued to an organization or fair, the total authorized ticket value of which exceeds $10,000, is an amount equal to one and one half percent times the total authorized ticket value for that raffle.

# Appendix C

## Summary of Commission Hearings

| | 1986 | 1987 | 1988 |
|---|---|---|---|
| **TOTAL CASES HEARD** | 163 | 143 | 129 |
| Written decisions issued | 158 | 137 | 116 |
| Decisions deferred | 5 | 6 | 8 |
| Applications withdrawn prior to hearing | 5 | 12 | 5 |
| **TYPES OF ISSUES HEARD AT HEARING** | | | |
| Charitable eligibility of organization | 64 | 63 | 63 |
| Suitable use of gaming proceeds | 52 | 30 | 44 |
| Casino eligibility concerning related organizations | 19 | 17 | 13 |
| Issues related to terms and conditions of licence | 21 | 25 | 14 |
| Review of large ticket-value raffles prior to licencing | 3 | – | – |
| Review of proposed bingo associations | 15 | 9 | 9 |
| Issues related to registration status of hired casino personnel | 1 | 2 | 1 |
| **TOTAL*** | **175** | **146** | **144** |

*Not equal to "total cases heard", as each case may involve more than one issue.

| | | | |
|---|---|---|---|
| **HEARING DECISIONS REGARDING LICENCES** | | | |
| Applications approved for licencing | | | |
| Bingo | 270 | 108 | 135 |
| Casino | 24 | 19 | 10 |
| Pull-Ticket | 6 | 4 | 4 |
| Raffle | 12 | 10 | 6 |
| **TOTAL** | **312** | **141** | **155** |
| Applications not approved for licencing | | | |
| Bingo | 17 | 31 | 46 |
| Casino | 16 | 16 | 18 |
| Pull-Ticket | 3 | 4 | 2 |
| Raffle | 18 | 19 | 14 |
| **TOTAL** | **54** | **70** | **80** |